

BILL NO. 36-0248

Thirty-Sixth Legislature of the Virgin Islands

February 10, 2026

An act amending title 29 Virgin Islands Code by enacting the Commercial Property Assessed Clean Energy (C-PACE) Act

PROPOSED BY: Senator Avery L. Lewis
Co-sponsor: Hubert L. Frederick

1 **WHEREAS**, Commercial Property Assessed Clean Energy (C-PACE) is a financing
2 mechanism that enables low-cost, long-term funding for energy efficiency, renewable energy
3 and hurricane protection improvements to private commercial property;

4 **WHEREAS**, C-PACE is a national initiative, but programs are established locally and
5 tailored to meet regional market needs;

6 **WHEREAS**, the C-PACE financing terms are based on the useful life of the
7 improvement which can be in excess of 25 years,;

8 **WHEREAS**, the C-PACE non-credit based financing can cover 100 percent of a
9 project's costs for property owners;

10 **WHEREAS**, C-PACE financing is secured through a voluntary assessment on the
11 property, and has the same priority as other local public benefit assessments;

12 **WHEREAS**, the C-PACE program aims to decrease energy and water costs and
13 encourage energy and water sustainability;

1 **WHEREAS**, the C-PACE payments run with the property, not the property owner, and
2 the assessments are legally transferable upon sale;

3 **WHEREAS**, the Legislature finds that the financing of qualified projects through C-
4 PACE special assessments is a valid public purpose; Now, Therefore,

5 ***Be it enacted by the Legislature of the Virgin Islands:***

6 **SECTION 1.** Title 29, Virgin Islands Code is amended by inserting the following
7 chapter 25:

8 “Chapter 25. Commercial Property Assessed Clean Energy (C-PACE)

9 **§ 1501. Definitions**

10 (1) “assessment contract” means the voluntary agreement between the Government of
11 the Virgin Islands and a property owner to place a special assessment on property to secure
12 repayment of financing from a capital provider under the C-PACE program.

13 (2) “capital provider” means a private third-party entity including its designee,
14 successor, and assigns, which makes or funds C-PACE financing or refinancing under this
15 chapter.

16 (3) “commercial property” means privately owned commercial, industrial, or
17 agricultural real property, or privately owned residential real property consisting of five or
18 more dwelling units, and includes property owned by nonprofit, charitable, or religious
19 organizations.

20 (4) “C-PACE program” or “program” means a commercial property assessed clean
21 energy program established under this chapter.

22 (5) “Energy Office” means the Virgin Islands Energy Office as established in 3 V.I.C.
23 §8.

24 (6) “financing” means financing and refinancing for qualified projects under this
25 chapter.

1 (7) “financing agreement” means the contract under which a property owner agrees to
2 repay a capital provider for the C-PACE financing, including, details of finance charges, fees,
3 debt servicing, accrual of interest and penalties, and terms relating to treatment of prepayment
4 and partial payment, billing, collection, and enforcement of the C-PACE financing.

5 (8) “owner of record” means the owner listed on the property’s deed, title, or tax
6 records or the owner of an estate for years created pursuant to a written ground lease agreement
7 or similar agreement.

8 (9) “program administrator” means the Virgin Islands Energy Office, or a private
9 independent third party designated by the Energy Office; provided, that the administrative
10 procedures used conform to this chapter.

11 (10) “program guidebook” means a comprehensive document that illustrates the
12 applicable program and establishes appropriate guidelines, specifications, underwriting and
13 approval criteria, and standard application forms consistent with the administration of a
14 program and not detailed in this chapter, including:

15 (a) A form assessment contract between the Energy Office and the property
16 owner specifying the terms of assessment under the program, financing provided by a
17 third party, and remedies for default or foreclosure;

18 (b) A form Notice of Assessment and C-PACE lien; or

19 (c) A form Notice of Assignment of Assessment and C-PACE lien between the
20 Energy Office and a capital provider.

21 (11) “project application” means an application submitted to the Energy Office for C-
22 PACE financing, assessment and lien.

23 (12) “property owner” means the owner or owners of record, of a commercial property.

24 (13) “qualified improvement” means a permanent improvement installed and affixed to
25 commercial property and intended to:

1 (a) decrease energy consumption or demand using efficiency technologies,
2 products, or activities that reduce or support the reduction of energy consumption;

3 (b) support the production of clean, renewable energy, including using a product,
4 device, or interacting group of products or devices on the customer's side of the meter
5 that generates electricity, provides thermal energy, or regulates temperature;

6 (c) decrease water consumption or demand, increase water conservation and
7 storage, and address safe drinking water using efficiency technologies, products, or
8 activities that reduce or support the reduction of water consumption or increase the
9 storage of water;

10 (d) allow for the reduction or elimination of lead from water that may be used
11 for drinking or cooking;

12 (e) increase water or wastewater resilience, through storm retrofits, flood
13 mitigation, and stormwater management, or increase wind resistance, energy storage,
14 microgrids, and other resilience projects approved by the Energy Office;

15 (f) improvements and upgrades for compliance with the Federal Americans with
16 Disabilities Act of 1990, 42 U.S.C. § 12101 *et seq.* (1990) ; and

17 (g) hurricane resilience and retrofitting.

18 (14) "qualified project" means a project approved by the Virgin Islands Energy Office,
19 involving the installation or modification of a qualified improvement, including new
20 construction or the adaptive reuse of eligible property with a qualified improvement installed
21 no more than five years prior to the date of application are eligible as qualified projects.

22 § 1502. Program authorization

23 (1) The Government of the Virgin Islands, through the Virgin Islands Energy Office,
24 shall establish a C-PACE program and exercise all powers granted under this chapter.

1 (2) The entire boundaries of the islands of St. Thomas, St. John, St. Croix, and Water
2 Island are eligible for C-PACE.

3 (3) A written assessment contract with a property owner, in conformance with the
4 provisions of this chapter, establishing a voluntary assessment to repay the owner's financing
5 of a qualified project on the owner's property constitutes the valid imposition of a special
6 assessment on the property, junior only to a lien for property taxes.

7 (4) The financing for assessments imposed may include:

8 (a) The cost of materials and labor necessary for the installation or modification
9 of a qualified improvement;

10 (b) Permit fees;

11 (c) Inspection fees;

12 (d) Lender fees;

13 (e) Program application and administrative fees;

14 (f) Project development and engineering fees;

15 (g) Interest reserves;

16 (h) Capitalized interest, in an amount determined by the owner of the
17 commercial property and the third-party providing financing under this chapter; and

18 (i) Other fees or costs incurred by the property owner incident or ancillary to the
19 installation, modification, or improvement on a specific or pro rata basis, as determined
20 by the Government of the Virgin Islands.

21 (7) The written assessment contract constitutes written notice to the owner of record
22 that the owner and their successors or assigns may be responsible for the payment of any
23 remaining principal balance of the assessment upon the refinance or sale of the property unless
24 the remaining principal balance is assumed by an acquiring and successor property owner. The

1 Energy Office shall require each owner of record to acknowledge, in writing, the notice as part
2 of the execution of the contract.

3 **§ 1503. Program Establishment**

4 (a) The Energy Office, in conjunction with the Office of the Lieutenant Governor, shall
5 administer the program.

6 (b) The Energy Office may:

7 (1) hire and set the compensation of a program administrator and program staff;

8 (2) delegate or contract for professional or administrative services necessary to
9 administer the program on a nonexclusive basis;

10 (3) If the program provides for third-party administration, then the Energy Office
11 official authorized to enter into a written contract with a property owner pursuant to
12 subsection (c) shall also enter into a written contract with the party that administers the
13 program. The contract must require the third party to reimburse the Energy Office for
14 costs associated with monitoring the program, imposing the assessment, and billing and
15 collecting payments on behalf of the third party;

16 (4) impose servicing fees to offset the actual and reasonable costs of
17 administering a program. A fee of no more than \$500 may be charged at the time of
18 application. In addition, a servicing fee for approved applications may be assessed at a
19 rate of one percent of the total amount financed, not to exceed \$50,000.

20 **§ 1504. Program Terms**

21 (1) The Energy Office shall impose a voluntary special assessment to repay the
22 financing of qualified projects on commercial property located in a region.

23 (2) The Energy Office shall not impose an assessment to repay the financing of the
24 purchase or installation of products or devices not permanently affixed to commercial property.

1 (3) The Energy Office shall impose a voluntary special assessment only after a project
2 application is approved and the financing transaction closed. The special assessment is created
3 through a written contract between the Energy Office and the owner of record or the owner of
4 an estate for years of the property to be assessed, created pursuant to a written ground lease or
5 similar agreement.

6 (4) Prior to entering into the written assessment contract, the property owner shall
7 obtain and furnish to the Energy Office a written statement, executed by each holder of a
8 mortgage or deed of trust on the property securing indebtedness, in their sole and absolute
9 discretion, that consents to the assessment and indicates that the assessment does not constitute
10 an event of default under the mortgage or deed of trust.

11 (5) The property owner shall certify that:

12 (a) The property owner requesting to participate in the program:

13 (i) Is the legal owner of the benefited property;

14 (ii) Is current on mortgage and property tax payments; and

15 (iii) Is not insolvent or in bankruptcy proceedings; and

16 (b) The title of the benefited property is not in dispute.

17 (6) the total indebtedness of the property, including the C-PACE assessment, must not
18 exceed 90% of the value of the property, with the exception that properties qualified under the
19 federal low-income housing tax credit program set forth in 26 USC. § 42 are exempt from this
20 requirement; and

21 (7) The C-PACE assessment must not exceed 35% of the fair market value of the
22 property as improved and stabilized, according to a certified appraisal.

23 (8) The term of the special assessment shall not exceed the weighted average of the
24 useful life of the qualified project that is the basis for the assessment.

25 **§ 1505. Application and Review**

1 (1) The Energy Office, or its third-party designee, shall establish a C-PACE
2 application and review process to evaluate project applications for C-PACE financing. At a
3 minimum:

4 (a) an applicant must demonstrate that the project provides a benefit to the
5 public, in the form of energy or water resource conservation, reduced public health costs
6 or risk, or reduced public emergency response cost or risk;

7 (b) For an existing building where energy or water usage improvements are
8 proposed, an applicant must provide:

9 (i) an energy analysis by a licensed engineering firm, engineer, or other
10 qualified professional listed in the program guidebook; and

11 (ii) a statement by the author of the analysis that the proposed qualified
12 improvements will either result in more efficient use or conservation of energy or
13 water, or the addition of renewable sources of energy or water; or

14 (c) Where resilience improvements are proposed, an applicant must provide
15 certification by a licensed professional engineer or other qualified professional listed in
16 the program guidebook stating that the qualified improvements will result in improved
17 resilience; and

18 (d) For new construction, an applicant must provide certification by a licensed
19 professional engineer or engineering firm stating that the proposed qualified
20 improvements will enable the project to exceed the current building code requirements
21 for:

22 (i) energy efficiency;

23 (ii) water efficiency;

24 (iii) renewable energy;

25 (iv) renewable water; or

1 (v) meet or exceed resilience standards for the local government's building
2 codes or, if none are available, compliance with a nationally available and
3 recognized resiliency standard.

4 (2) The Energy Office, or its third-party designee, shall establish a process for
5 reviewing and approving applications for financing. Alternatively, the Energy Office, or its
6 third-party designee, may require a qualified capital provider to certify to the local government,
7 in accordance with a process described in the program guidebook, that the property owner and
8 the project qualifies for financing within this act and complies with this chapter and the
9 program guidebook.

10 (3) The Energy Office's duties shall also include:

11 (a) execution and recording of the written assessment contract between the
12 property owner and the USVI, by a duly authorized official, as well as execution and
13 recording of the Virgin Islands' Notice of Assessment and C-PACE lien; and

14 (b) execution and recording of the assignment of the assessment agreement, the
15 Notice of Assessment and C-PACE lien, and Notice of Assignment of Assessment and
16 C-PACE lien to the capital provider.

17 **§ 1506. Collection and Enforcement**

18 (1) The Energy Office shall work with the Office of Tax Assessor and the Assessor
19 shall place the annual special assessment on the property tax bill of the benefited property, and
20 it shall be collected in the same manner and time as provided for under 33 V.I.C. subtitle 2,
21 chapter 89, and when received shall be remitted in a timely manner to the appropriate capital
22 provider. If the total amount received does not satisfy both the property tax and the special
23 assessments, proceeds shall be allocated, first, to satisfy the property tax and any remaining
24 unpaid amounts shall be deemed delinquent. Delinquent and unpaid special assessments shall
25 be enforced in the same manner as 33 V.I.C. subtitle. 2, chapter 89, subchapter III, subject to

1 the provisions of section 1510 of this chapter. If a property tax delinquency exists at the time
2 of the special assessment delinquency, the special assessment shall be included in any tax lien
3 sale conducted pursuant to 33 V.I.C. subtitle. 2, chapter 89, subchapter V, subject to the
4 provisions of section 1509 of this chapter.

5 (2) The Energy Office may, at the time of the closing of financing, elect to delegate to
6 the capital provider providing financing for a special assessment sole responsibility for billing,
7 collection, and enforcement of the special assessment and lien. Delinquent special assessments
8 under this chapter incur interest and penalties as specified in the financing agreement between
9 the property owner and capital provider. Enforcement of a delinquent assessment payment may
10 occur one year after a delinquency and shall be enforced using the procedures prescribed in 28
11 V.I.C. § 531, and the lien being foreclosed shall be a first and priority lien as stated in and
12 subject to section 1509 of this chapter.

13 (3) After an approved project is completed, an applicant shall provide to the Energy
14 Office written verification, as defined in the program guidebook, stating that the qualified
15 project was properly completed and is operating as intended.

16 (4) For any approved project, the capital provider may be subject to an audit regarding
17 the assignment of the C-PACE assessment and lien from the Energy Office.

18 **§ 1507. Direct Purchase or Lease**

19 Proposed arrangements for financing a qualified project may authorize the property
20 owner to:

21 (1) directly purchase the related equipment and materials for the installation or
22 modification of a qualified improvement; or

23 (2) contract directly, including through lease, power purchase agreement, or other
24 service contract, for the related equipment and materials used in the installation or modification
25 of a qualified improvement.

1 **§ 1508. Recording**

2 The Energy Office shall:

3 (1) execute and record a written Notice of Assessment and C-PACE lien in the records
4 of the office of the Recorder of Deeds The notice must contain:

5 (a) the amount of the assessment;

6 (b) the legal description of the property;

7 (c) the name of each property owner;

8 (d) a copy of the written assessment contract;

9 (e) a reference to C-PACE authorizing the placement of the assessment;

10 (f) the date on which the lien was created;

11 (g) the principal amount of the lien;

12 (h) the term of the lien; and

13 (2) execute and record the Assignment of the Assessment Agreement, Notice of
14 Assignment of Assessment, and C-PACE lien in the records of the office of the Recorder of
15 Deeds, or may delegate the recording to the capital provider receiving the assignment.

16 **§ 1509. Lien Priority**

17 (1) The entirety of the principal amount of the special assessment is a first and prior
18 lien against the commercial property on which the assessment is imposed, from the date on
19 which the notice of special assessment, and junior only to a lien for taxes under 33 V.I.C. §
20 2331; and

21 (2) The lien runs with the land until paid in full, and that portion of the assessment
22 under the assessment contract that is not yet due shall not be accelerated or eliminated by
23 foreclosure of a property tax lien under title 33 V.I.C., subtitle 2, chapter 89, subchapter III, a
24 foreclosure utilizing 28 V.I.C. § 531 et seq., or any other foreclosure in law or equity.

1 (3) A provision of a deed of trust, mortgage, or other agreement between a lienholder
2 and a property owner providing for the acceleration of any payment under the deed of trust,
3 mortgage, or agreement solely as the result of entering into an agreement to finance an
4 assessment is unenforceable under an executed consent pursuant to section 1505(4) of this
5 chapter. A lienholder or loan servicer may increase the monthly amount held in escrow as
6 required to annually pay the assessment.

7 **§ 1510. Prohibited Actions**

8 In administering the C-PACE program, the Energy Office shall not:

9 (1) make the issuance of a permit, license, or other authorization from the Virgin
10 Islands to a person who owns property in the region contingent on the person entering into a
11 written contract to repay the financing of a qualified project through special assessments under
12 this chapter; or

13 (2) otherwise compel a person who owns property to enter into a written contract to
14 repay the financing of a qualified project through special assessments.

15 **§ 1511. Non-liability of the Virgin Islands; no full faith or credit**

16 (1) The Government of the Virgin Islands, its officers, and employees, are not liable at
17 law or equity for actions taken under this chapter, except in cases of gross negligence,
18 recklessness, or willful misconduct.

19 (2) The Government of the Virgin Islands shall not use public funds to fund or repay
20 a loan between a capital provider and property owner. This chapter does not pledge, offer, or
21 encumber the full faith and credit of the Government of the Virgin Islands for a lien amount
22 through a C-PACE program.

23 **BILL SUMMARY**

24 This bill amends title 29 Virgin Islands Code by enacting the Commercial Property
25 Assessed Clean Energy (C-PACE) Act to provide a mechanism for commercial property

1 owners in the Virgin Islands to decrease energy and water costs and encourage energy and
2 water sustainability.

3 **BR25-0609/February 4, 2026/PFA**