

### Legislature of the Virgin Islands

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#### POST AUDIT DIVISION

July 25, 2023

#### COMMITTEE ON BUDGET, APPROPRIATIONS AND FINANCE FISCAL YEAR 2024 BUDGET HEARING

## VIRGIN ISLANDS ELECTION SYSTEM OFFICE OF THE SUPERVISOR & BOARD OF ELECTIONS

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#### **BACKGROUND AND HISTORY**

The Election System of the Virgin Islands (ESVI) was created through Act No. 936 on February 20, 1963, by the Legislature of the Virgin Islands. The authority for the Election System of the Virgin Islands is derived from Title 18 of the Virgin Islands Code. The statue establishes the organizational structure of the Agency, which is comprised of four divisions: Joint Boards of Elections, St. Thomas-St. John District Board of Elections, St. Croix District Board of Elections, and the Office of the Supervisor of Election. Each District Board of Elections consists of seven (7) members elected from the respective districts for a four (4) year term; the St. Thomas-St. John District must include two (2) members who reside on the island of St. John. The Boards are the policy making bodies of the Election System of the Virgin Islands.

The following are current members of the Joint Boards:

- 1. Alicia M. Wells, Chairperson
- 2. Shikima Jones-Spruave, Vice Chairperson
- 3. Lydia Hendricks, Secretary
- 4. Angeli Leerdam
- 5. Harriet Mercer
- 6. Atanya Springette-Boschulte
- 7. Florine Audian-Hassell
- 8. Lilliana Belardo de Oneal
- 9. Kareem T. Francis
- 10. Lisa Harris-Moorehead, Esq.
- 11. Epiphane Joseph
- 12. Arturo Watlington, Jr., Esq.
- 13. Michael Joseph, Esq.
- 14. Raymond J. Williams

The Supervisor of Elections is Mrs. Caroline Fawkes

#### **FY 2024 BUDGET SUMMARY**

The Governor has recommended a General Fund lump sum of \$2,529,392 for Fiscal Year 2024 for the VI Election System. The Executive Budget submission also indicates that the Board of Elections is schedule to receive \$218,486. The Supervisor of Elections submitted a request of \$427,860 for the Board of Elections and \$2,732,725 for the Virgin Islands Election System. The following chart is a compilation of the 34<sup>th</sup> Legislature Fiscal Year 2023 appropriation highlighted in yellow and the Governor's budget submission which provides a 2-year Financial Summary for the Supervisor of Elections and the Board of Elections, by lump sum.

	FY 2022	FY 2023 Legislative	FY 2024		
Description	Expenses as of 6/30/23	Appropriation Act No. 8620	Governor's Recommendation	Variance	% Change
General Fund					
<b>Supervisor of Elections</b>					
Personnel Services	\$674,828.77				
Capital Outlays	\$0.00				
Fringe Benefits	\$315,693.74				
Supplies	\$246,631.76				
Other Services & Charges	\$1,084,100.92				
Utilities	\$59,526.68	\$2,500,000.00	\$2,529,392.00	\$29,392.00	1.18%
<b>Total Supervisor of Elections</b>	\$2,380,781.87	\$2,500,000.00	\$2,529,392.00	\$29,392.00	1.18%
<b>Board of Election</b>					
Personnel Services	\$23,613.26				
Capital Outlays	\$0.00				
Fringe Benefits	\$14,950.61				
Supplies	\$27,917.27				
Other Services & Charges	\$150,992.80				
Utilities	\$2,319.52	\$218,486.00	\$218,486.00	\$0.00	0.00%
Total Board	\$219,793.46	\$218,486.00	\$218,486.00	\$0.00	0.00%
Total General Fund	\$2,600,575.33	\$2,718,486.00	\$2,747,878.00	\$29,392.00	1.08%

Act No. 8620 appropriated \$2,500,000 to the VI Election System and \$218,486 to the Boards of Election for their Fiscal Year 2023 operating expenses. No monies were transferred to the Single Payer Utility Account. However, the Board of Election received \$29,392.34 in Salary Increases bringing their revised total to \$2,529,392.35.

*Exhibit I* shows a graph of VI Election System projected line items for Fiscal Year 2024.

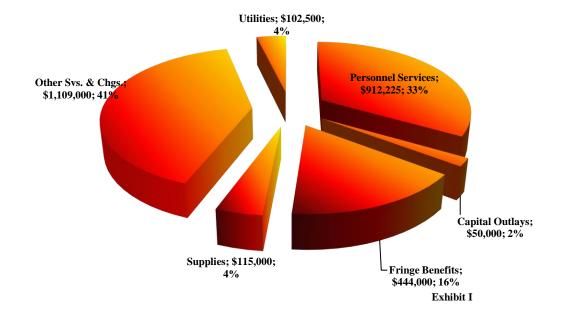
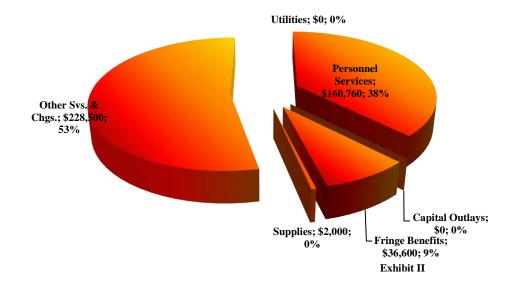


Exhibit II shows a graph of Board of Election projected line items for Fiscal Year 2024.



#### PERSONNEL SERVICES

The System has indicated a projected expenditure of \$912,225.00 for personnel services for Fiscal Year 2024. A breakdown of positions submitted by the Office of the Management and Budget for Fiscal Year 2024 which depicts a total of \$719,559.75 is shown as *Appendix I*. The personnel listing submitted by the Office reflects eleven (11) positions at a total of \$702,951.89. For the Board of Elections, the Supervisor of Election submitted a projected Fiscal Year 2024 budget in the amount of \$0 for the Personnel Services. The System's personnel listing can be view as *Appendix II*.

#### PROFESSIONAL SERVICE CONTRACTS

The System submitted the following as their Professional Services Contract listing for Fiscal Year 2024 totaling \$532,379.36 as *Exhibit III*.

Vendor	Type of Service	Annual payment	Payments as of April 30, 2023	Balance
Crucian Point, LLC	Webmaster	\$28,500.00	\$19,000.00	\$9,500.00
	Maintenance of Voter	\$60,513.41		
	Registration Software			
Election System & Software	Voter Tabulation			
Election System & Software	Service/Hardware	\$64,760.00		
	Hosting Services	\$22,250.00		
	Total	\$147,523.41	\$110,642.56	\$36,880.85
Caribbean Cinemas of the VI, Inc.	Landlord for the Govt. of the			
St. Croix, VI	V.I.	\$224,320.43	\$149,546.95	\$474,773.47

	Election System of the V.I.			
	(includes cost for buildout – 10			
	yrs.)			
	Landlord for the Govt. of the			
	V.I.			
Lockhart Gardens, St. Thomas VI	Election System of the V.I.	\$105,420.00	\$70,280.00	\$35,140.00
The Market Place	Landlord for the Govt. of the			
5000 Estate Enighed, Suite 102 A&B	V.I.			
St. John, VI 00831	Election System of the V.I.	\$26,615.52	\$17,743.68	\$8,871.84
Totals		\$532,379.36	\$367,213.19	\$565,166.16

Exhibit III

#### **OUTSTANDING VENDOR**

**Exhibit IV** depicts one outstanding vendor which is Elections Systems & Software in the amount of \$187,338. This information was provided by VIES.

Vendor	Type of Service	Annual payment
Elections Systems & Software	Quarterly Maintenance Contract and Hosting	\$187,338.00

Exhibit IV

#### **LEASES**

*Exhibit V* displays the lease agreements for the System.

LESSEE	LESSOR/LANDLORD	LESSOR/LANDLORD	LESSOR/LANDLORD	
		Lockhart Management Inc.		
	Caribbean Cinemas of the VI	9800 Buccaneer Mall	Market Place, LLC	
Election System of	Sunny Isle Office Bldg., Suite	Suite 9 & 10 Charlotte Amalie,	5000 Estate Enighed	
the Virgin Islands	Christiansted, VI	VI 00802	Suite 102 A & B Cruz Bay, VI 00830	
Square Footage	6,692 sq. ft, \$33.52 per sq. ft	4,641 sq. Ft., \$22.00 per sq. ft	455 sq. Ft, \$46.66 per sq. ft	
Annual Rent	\$224,315.84	\$102,102.00	\$21,299.80	
Common Area				
Maintenance				
Charges (CAM)	\$0.00	\$0.00	10,010.00	
Real Estate Tax	\$0.00	\$0.00	\$610.20	
Elevator	\$0.00	\$3,318.72	\$0.00	
	November 30, 2029	May 31, 2024	November 30, 2023	
Termination Date	(3 yrs. Options)	(4 yrs. w/ 2 yrs. options)	(1 yr. option)	

\*\*\*According to Post Audit's calculations, the Market Place, LLC annual rent highlighted in yellow should equate to \$21,230.30, not \$21,299.80 a difference of \$69.50.

#### **FEDERAL GRANTS**

The Office of the VI Election System indicated the following as federal funding for Fiscal Year 2024 shown as *Exhibit VI*.

Agency	Grant	Amount	Allocations to Sub-Grantees	Balance
HAVA	Security	\$1,800,000.00	N/A	\$145,490.00
HAVA	CARES	\$600,000.00	N/A	\$0.00
		\$2,400,000.00		\$145,490.00

Exhibit VI

#### **VEHICLES**

The Virgin Islands Election System has four (4) vehicles in its fleet. The VIES has two (2) vehicles in the district of St. Thomas/St. John, and two (2) in the district of St. Croix. *Exhibit VII* depicts a detailed listing of vehicles for the Election System for Fiscal Year 2024. The total maintenance and gas charges are below. The maintenance and gas amounts appear to be an estimation and not the actual cost.

District	Make	Model	Year	License Plate No.	Funding	Lease/Own	Condition	Maint. Cost to Date	Gas Amount to Date
STT/J	Toyota	Highlander	2022	BE-1	Local	Own	Excellent	\$2,000.00	\$1,800.00
STT/J	Chevy	Van	2014	BE-3	Local	Own	Excellent	\$1,000.00	\$2,800.00
STX	Toyota	Highlander	2022	BE-2	Local	Own	Excellent	\$2,000.00	\$3,575.00
STX	Chevy	Van	2014	BE-4	Local	Own	Excellent	\$1,000.00	\$2,800.00
							TOTAL	\$9,100.00	\$7,350.00

Exhibit VII

#### **BANK ACCOUNT**

The Office of the VI Election System did not submit any banking information.

#### **POST AUDITOR'S COMMENTS**

The Governor recommends a budget totaling \$2,757,878 for the VI Election System and the Board of Elections for Fiscal Year 2024. *Exhibit VIII* depicts the difference between the Fiscal Year 2023 Legislative Appropriation and the Governor's recommendation for 2024.

	FY 2023 Legislative Appropriations	FY 2024 Recommended Budget	Variance	% Change
VI Election System	\$2,500,000.00	\$2,539,392.00	\$29,392.00	1.18%
Board of Election	\$218,486.00	\$218,486.00	\$0.00	0.00%
Total	\$2,718,486.00	\$2,757,878.00	\$29,392.00	1.08%

**Exhibit VIII** 

For Fiscal Year 2022, the actual expenses for the VI Election System are \$2,518,692.75 and \$218,968.49 for the Board of Elections. As of June 8, 2023, the Office of Management and Budget reported an allotment amount of \$1,874,925.00 (Office of the Supervisor of Elections) and \$163,875.96 (Board of Elections). Also, an unallotted amount of \$654,467.34 (Office of the Supervisor of Elections) and \$54,628.04 (Board of Elections).

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	FY 2022 Actual Expenditures	FY 2023 Revised General Fund Budget	FY 2023 Allotment to Date	FY 2023 Unallotted Amount	
Supervisor of Elections	\$\$2,518,692.75	\$2,529,392.00	\$1,874,925.00	\$654,467.34	
Board of Elections	\$218,968.49	\$218,486.00	\$163,857.96	\$54,628.04	

Vincent J. Samuel

Post Auditor

# APPENDIX I Office of the VI Election System FY 2024 Personnel Listing Submitted by the Office of Management and Budget

Position ID*	Position Name*	FTE*	Funds	Status	Type	Salaries Total	Fringe Total	Total
231000005	Senior Election Assistant	1	0100	Filled		\$68,245.92	\$35,788.92	\$104,034.84
231000004	Administrative Assistant	1	0100	Filled		\$59,235.46	\$27,153.12	\$86,388.58
231000007	Election Assistant	1	0100	Filled		\$62,197.24	\$19,442.67	\$81,639.91
231000010	Election Assistant	1	0100	Filled		\$56,414.73	\$17,641.42	\$74,056.15
231000008	Election Assistant	1	0100	Filled		\$53,728.31	\$25,437.64	\$79,165.95
231000009	Election Assistant	1	0100	Filled		\$64,996.11	\$20,314.52	\$85,310.63
231000011	Election Assistant	1	0100	Filled		\$51,169.82	\$16,007.63	\$67,177.45
231000012	Election Assistant	1	0100	Filled		\$48,733.16	\$15,248.61	\$63,981.77
	Fund 100 Classified Filled	8				\$464,720.75	\$177,034.52	\$641,755.27
131000001	Supervisor Of Election	1	0100	Filled	EXEMPT	\$95,687.00	\$22,663.29	\$118,350.29
131000003	Deputy Supervisor	1	0100	Filled	EXEMPT	\$80,752.00	\$21,520.76	\$102,272.76
131000002	Deputy Supervisor	1	0100	Filled	EXEMPT	\$78,400.00	\$21,340.83	\$99,740.83
	Fund 100 Unclassified Filled	3				\$254,839.00	\$65,524.87	\$320,363.87
	Total VI Election System	11				\$719,559.75	\$242,559.40	\$962,119.15

## APPENDIX II VI Election System FY 2024 Personnel Listing Submitted by the System

Position	Salary	Division	Classification
Supervisor	\$95,687.00	Election System	Exempt
STX Deputy Supervisor	\$78,400.00	Election System	Exempt
STT Deputy Supervisor	\$80,640.00	Election System	Exempt
Election Assistant	\$64,996.11	Election System	Classified
Election Assistant	\$59,235.46	Election System	Classified
Admin. Assistant	\$58,953.39	Election System	Classified
Election Assistant	\$51,169.82	Election System	Classified
Election Assistant	\$64,996.11	Election System	Classified
Election Assistant	\$53,728.31	Election System	Classified
Election Assistant	\$48,733.16	Election System	Classified
Election Assistant	\$46,412.53	Election System	Classified
	\$702,951.89		

### **Board of Elections FY 2024 Personnel Listing Submitted by the System**

POSITION	SALARY	DIVISION	CLASSIFIED/UNCLASSIFIED
Administrative Assistant	\$0.00	Board	Unclassified
Administrative Assistant	\$0.00	Board	Unclassified
	\$0.00		