

Legislature of the Virgin Islands

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POST AUDIT DIVISION

June 13, 2023

COMMITTEE ON BUDGET, APPROPRIATIONS AND FINANCE BUDGET HEARING FISCAL YEAR 2024

DEPARTMENT OF FINANCE

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BACKGROUND / HISTORY

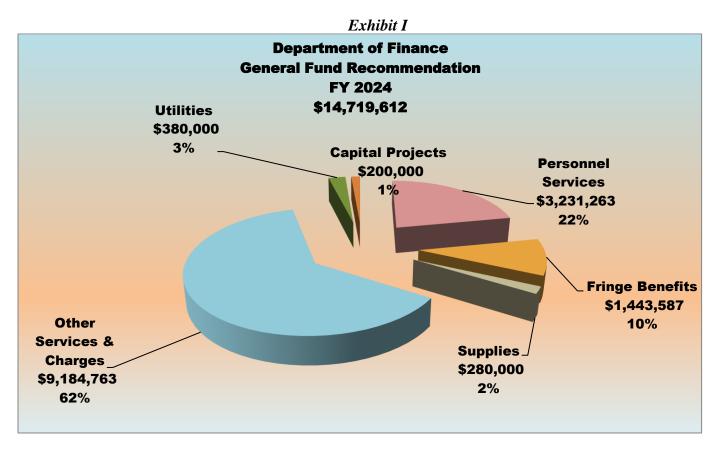
The Department of Finance (DOF) is guided and mandated by law under Title 3, Section 177 of the Virgin Islands Code, from which it derives its mission; "to provide oversight of federal and local finances of the Government of the Virgin Islands (GVI)".

The six primary Divisions of the Department are as follows:

- ❖ Office of the Commissioner/ Board of Tax Review/Business Office
- Treasury Division
- ❖ Accounting Division/Audit Assurance/Financial Reporting
- **❖** Payroll Division
- Management Information System
- ❖ The Government Insurance Fund

GENERAL FUND OVERVIEW

Exhibit I display the Governor's FY 2024 General Fund recommendation (line-item summary) for the Department of Finance (DOF) in the amount of \$14,719,612.



EXPENDITURE REPORT

The Governor has recommended a General Fund appropriation of \$14,719,612 for FY 2024. This represents a decrease of 20% or (\$3,706,215) below FY 2023 appropriation of \$18,425,827. Additionally, the Department of Finance (DOF) is slated to receive additional funds to include \$1,086,732 in *Government Insurance Funds*, \$108,500 in *Indirect Cost*, \$94,005 in *Data Processing Revolving and* \$20,400,000 in *Other Funds*. The

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Department's three (3) year Financial Summary is displayed in *Exhibit II*. According to the FY 2024 Executive Budget.

Exhibit II

		Exhibit II			
Description	FY 2022	FY 2023	FY 2024	FY 24 & FY 23	%
	Expenditure	Appropriation	Recommendation	Variance	Change
Appropriated Funds:					
Lapsing Funds:					
General Fund:					
Personnel Services	\$2,215,613	\$3,175,701	\$3,231,263	\$55,562	2%
Fringe Benefits	942,988	1,395,590	1,443,587	47,997	3%
Supplies	399,513	245,000	280,000	35,000	14%
Other Services & Charges	38,456,768	13,424,536	9,184,763	(4,239,773)	(32%)
Utilities	-	-	380,000	380,000	100%
Capital Projects	421,756	185,000	200,000	15,000	8%
Miscellaneous	17,230	-	-	-	(200()
Total General Fund	42,453,868	18,425,827	14,719,612	(3,706,215)	(20%)
Government Insurance Fund					
Personnel Services	323,513	454,170	437,579	(16,591)	(4%)
Fringe Benefits	133,014	225,028	223,652	(1,376)	(1%)
			· ·	(1,370)	(170)
Supplies 8 Characa	30,777 104,967	14,000 94,000	14,000	127.500	1460/
Other Services & Charges Capital Projects	104,967	94,000	231,500 180,000	137,500 180,000	146% 100%
Total Government Insurance Fund	592,270	787,198	1,086,732	299,534	38%
Total Government Insurance Fund	592,270	767,196	1,000,732	299,534	30 70
Indirect Cost Fund					
	107.104				
Personnel Services	105,196	-	-	-	-
Fringe Benefits	27,564	-	-	-	-
Supplies	-	100.500	100 500	-	-
Other Services & Charges	122 5(1	108,500	108,500	-	-
Total Indirect Cost Fund	132,761	108,500	108,500	-	-
Total Appropriated Funds	43,178,899	19,321,525	15,914,844	(3,406,681)	(18%)
Non-Appropriated Funds:					
Tron-rippi opriacca Funas.					
D (D)					
Data Processing Revolving:					
Personnel Services	57,993	-	60,000	60,000	100%
Fringe Benefits	32,409	-	34,005	34,005	100%
Supplies	-	-	-	-	-
Other Services. & Charges	-	-	-	-	4000/
Total Data Processing Revolving	90,402	-	94,005	94,005	100%
Federal Grants:					
Personnel Services					
Fringe Benefits		-	-	-	-
Other Services. & Charges		<u> </u>	<u> </u>	-	_
Total Federal Grants		-	-	-	-
Total Federal Grants		-	<u> </u>	-	-

Description	FY 2022 Expenditure	FY 2023 Appropriation	FY 2024 Recommendation	FY 24 & FY 23 Variance	% Change
General Fund Non- Lapsing					
Supplies		-	-	-	-
Other Services		-	-	-	-
Total General Fund Non-Lapsing		-	-	-	_
1 3					
Caribbean Basin Initiative					
Miscellaneous	6,466,551	-	8,500,000	8,500,000	100%
Total Caribbean Basin Initiative	6,466,551	_	8,500,000	8,500,000	100%
Total Carlobean Basin Initiative	0,100,001		3,200,000	3,200,000	10070
Casino Control Commission	-	-			_
Miscellaneous	_	_	_	_	_
Total Casino Control Commission	_		-	-	_
Total Cashio Control Commission	_	-	_	_	-
Virgin Islands Lottery					
Other Services	_		900,000	900,000	100%
Total Virgin Islands Lottery	_		900,000	900,000	100%
Total (light islands 2000)			200,000	200,000	10070
Home Stead & Home Loan Non- Lap	-	-		_	_
Other Services	_	_	_	_	_
Total Home Stead & Home Non-Lap			-		
Total Home Stead & Home Non-Lap	-	-	-	-	-
Internal Revenue Matching					
Other Services	35,772,472	_	_	_	_
Miscellaneous	5,000,000	_	-	_	_
Total Internal Revenue Matching	40,772,472	_		_	_
Total Internal Revenue Matering	40,772,472				
Lonesome Dove Petroleum Co.					
Other Services	-	-	-	-	-
Total Lonesome Dove Petroleum Co	-	-		-	-
PFA Debt Service Fund					
Other Services	-	-	-	-	-
Total PFA Debt Service Fund	-	-	-	-	_
Transportation Trust Fund					
Miscellaneous	10,089,194	5,000,000	5,000,000	_	_
Total Transportation Trust Fund	10,089,194	5,000,000	5,000,000	_	_
10001 110010 001 001011 11000 1 0010	20,005,251	2,000,000	2,000,000		
VI Insurance Guaranty					
Miscellaneous	12,000,000	-	6,000,000	6,000,000	100%
Total VI Insurance Guaranty	12,000,000	-	6,000,000	6,000,000	100%
- The Theorem Country	12,000,000	_	0,000,000	3,000,000	10070
State Fiscal Stabilization					
Personnel Services	-	-	-	-	
Fringe Benefits	-	-	-	-	-
Total State Fiscal Stabilization	-	-	-	-	-
Total Non-Appropriated Funds	69,418,619	5,000,000	20,494,005	15,494,005	309%
Grand Total Funds	\$112,597,518	\$24,321,525	\$36,408,849	12,087,324	50%

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OTHER SERVICES & CHARGES- BREAKDOWN

Exhibit III displays a detailed breakdown of other services & charges -FY 2024 projections.

Exhibit III

Description	FY 2024 Projection
Advertising & Promotion	\$5,000
Repairs and Maintenance	1,240,000
Rental Machines/Equipment	5,000
Professional Services	4,720,040
Training	100,000
Communication	185,000
Transportation – Not Travel	-
Travel	40,000
Purchase Bulk Airline	30,000
Insurance	440,000
Other Services	1,045,000
Automotive Repairs & Maintenance	5,000
Intra Fund Contributions	1,369,723
Total Other Services & Charges	\$ 9,184,763

MISCELLANEOUS SECTION

DOF is expected to receive \$8,271,763 from the Miscellaneous Section of the Executive Budget for FY 2024. This represents a decrease of 9% or (\$857,549) below FY 2023 appropriation of \$9,129,312 The Department's three (3) year Financial Summary is displayed in *Exhibit IV*. According to the FY 2024 Executive Budget.

Exhibit IV

		Exhibit IV			
Description	FY 2022 Actuals	FY 2023 Appropriations	FY 2024 Recommendations	FY 24 & FY 23 Variance	% Change
Data Archiving, Warehouse and Other	\$ 32,760	\$ 40,000	\$ 40,000	-	-
Audit Services	2,671,550	3,060,000	3,060,000	-	-
Dept. of Finance Claim Funds	100,000	100,000	100,000	-	-
DOF Operation (Training)	15,875	100,000	-	(100,000)	(100%)
DOF Hurricane Related Proc	755,139	850,000	-	(850,000)	(100%)
DOF Upgrades, Training	290,692	820,000	820,000	-	-
Judges Pension Fund	721,723	721,723	721,723	-	-
Annual Maintenance (IBM)	48,924	60,000	60,000	-	1
Annual Maintenance (IDC)	-	8,000	8,000	-	-
Bonding Gov't. Employees	115,307	125,000	125,000	-	-
Casino Control Commission	-	-	-	-	-
Elected Governor's Ret. Fund	603,000	603,000	503,000	(100,000)	(100%)
ERP System Software	1,170,439	1,000,000	1,050,000	50,000	5%
Finance Audit Accounting Assistance	242,023	756,589	894,040	137,541	18%
Environment/ Infrastructure Impact	3,580,833	-	-	-	-
Time and Attendance Software	21,092	150,000	150,000	-	-
Telephone and Communication Services Contract	26,511	1	-	-	-
Telecheck Loss Prevention Fees	-	200,000	200,000	-	-
GASB45	50,509	150,000	155,000	5,000	3%
Credit Card Compliance Officer	58,720	-	-	-	-
Cont. Budget Stabilization Fund	5,000,000	-	-	-	-
Pension Fund		45,000	45,000		-
Unemployment Insurance	210,942	315,000	315,000	-	-
Interest & Penalties	-	25,000	25,000	-	-
Grand Total Funds	\$15,716,039	\$9,129,312	\$8,271,763	(\$857,549)	(9%)

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GOALS

Strategic Goal(s)

1. To efficiently manage the use of federal and local finances of the Government of the Virgin Islands.

Performance Goal(s)

1. To provide timely and accurate financial information.

EXPENDITURES (ACTUALS)

Exhibit V display the actual expenditures breakdown provided by DOF for the General Fund

Exhibit V

EXPENDITURES ACCORDING TO DOF	FISCAL I	PERIOD
Line Item	Oct. 1, 2021-	Oct. 1, 2022-
	Sep. 30, 2022	March 31, 2023
Personnel Services		
Classified Employee Salaries	880,192	349,647
Unclassified Empl. Salaries	852,601	445,931
Temp/Part Time Salaries	-	-
Overtime Salaries	28,033	10,060
Lump Sum Payments	62,917	65,855
Night Differential Comp	-	-
Other Differential Comp	6,643	2,535
Fees & Compensation Noc	6,171	150
Holiday Pay	104,064	77,401
All Other	229,951	116,482
Sub-Total	2,170,572	1,068,061
Fringe Benefits		
Employer Contr. Retirement	429,979	187,982
F.I.C.A.	134,493	66,219
Medicare	31,454	15,487
Health Insurance Premium	319,413	163,616
Workers Comp. Premiums	2,700	2,670
Sub-Total	918,039	435,974
Supplies		
Office Supplies	9,875	2,970
Operating Supplies	103,397	33,254
Small Tools/Minor Equipment	7,966	2,835
All Other	46,008	41,051
Sub-Total	167,246	80,110
Other Services & Charges		
Professional Services	219,572	240,156
Communication	173,742	15,985
Travel	22,640	5,609
Transportation - Not Travel	12,190	12,481
Advertising And Promotion	1,294	700
Printing And Binding	4,699	808
Insurance	-	-

EXPENDITURES ACCORDING TO DOF	FISCAL PERIOD			
Line Item	Oct. 1, 2021- Sep. 30, 2022	Oct. 1, 2022- March 31, 2023		
Repairs And Maintenance	98,739	25,200		
Rental- Land/Building		2,450		
Rental - Machines/ Equipment	9,955	6,559		
Training	12,074	2,384		
Security	102,353	111,674		
All Other:	144,759	100,763		
Sub-Total	802,017	524,769		
Utility Services				
Electricity	380,000	-		
Sub-Total	380,000	-		
Capital Outlays				
Machinery & Equipment	259,779	149,771		
Vehicles	-	-		
All Other	94,736	19,310		
Sub-Total Sub-Total	354,515	169,081		
Total Expenses	4,792,389	2,277,995		

OTHER FUNDS

The DOF is the custodian for numerous other funds. The balances and amounts available for budget *according* to the Department of Finance are displayed in **Exhibit VI**.

Exhibit VI

Description	Budgeted FY 2023 as 03/31/2023	Revenues	Obligations/ Encumbrances /Payment/ Requisition	Available For Budget
Local Fund:				
Caribbean Basin Initiative	\$-	\$ 2,924,728	\$-	\$2,924,728
Crisis Intervention	3,259,780	-	(1,198,082)	2,061,698
Interest Revenue Fund	401,587	227,214	-	628,800
Internal Revenue Matching Fund	50,618	-	-	50,618
St Croix Capital Improvement Fund	-	-	-	-
Tourism Advertising Revolving Fund	118,550,872	14,763,701	(55,681,951)	77,632,622
Transportation Trust Fund	8,257,056	5,980,653	(6,000,000)	8,237,709
Union Arbitration Gov't Employee Award Fund	(502,716)	-	-	(502,716)
V. I. Insurance Guaranty Fund	\$41,316,930	\$11,233,706	(\$315,229)	\$52,235,407

PROFESSIONAL SERVICE CONTRACTS

Exhibit VII displays the DOF Professional Service Contracts

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Exhibit VII

Vendor	Type of Service	Amount	Terms	Payments 10/01/22-03/31/2023
ADT	Fire Alarm Services	\$3,739	Annual	\$3,023
BDO, USA, LLP	Audit Services	5,996,000	11/21/22-04/30/24	2,371,550
Benham & Hodge	Audit Assistance Services	730,000	01/31/22-12/31/23	831,225
Buck Consultants	Actuarial Services	54,000	05/28/21-05/27/23	18,390
Carpet Masters	Janitorial Services	18,000	02/17/22-02/16/23	-
Import Supply	Generator Maintenance	5,000	Annual	32,948
Marilyn's Cleaning	Janitorial Services	43,861	10/01/21-09/30/22	36,588
Oliver Extermination	Exterminating Services	5,400	10/01/21-09/30/22	5,500
Oliver Wyman	Actuarial Services	75,000	Annual	30,000
Parson Lawn Care	Landscaping Services	12,000	10/01/21-09/30/22	13,850
Ranger American Security	Security Services	312,000	10/01/21-09/30/22	141,054
Tempaire	A/C System Maintenance	7,200	04/22/22-04/21/23	4,838
Xerox	Copier Machine Maintenance		Pending (DPP)	27,130
Totals		\$7,280,000		\$3,516,096

VEHICLE LISTING

Exhibit VIII provides a listing of the DOF vehicles. The gas consumption for the Territory is \$13,040. The repair and maintenance charge for the Territory is \$3,787.

Exhibit VIII

Plate No.	Year	Make		Model	Lease/Own	Condition	Office
DF-1	2021	Ford		Explorer	Own	Excellent	STT/STJ
DF-4	2020	Chevy		Equinox	Own	Excellent	STT/STJ
DF-8	2020	Chevy		Equinox	Own	Excellent	STT/STJ
DF-13	2021	Chevy		Colorado	Own	Fair	STT/STJ
DF-9	2021	Tesla		Model 3	Own	Excellent	STX
DF-2	2020	Chevy		Equinox	Own	Excellent	STX
DF-7*	2020	Chevy		Equinox	Own	Poor	STX

*NB Vehicle DF-7 will be transferred to the Department of Property & Procurement

POST AUDIT COMMENTS

According to the office of Management and Budget, as of June 08, 2023, DOF has received \$9,844,533 in allotments.

The Department of Finance (DOF) FY 2023 and FY 2024 Governor's recommended budget are as follows:

FY 2023	FY 2024	Variance	
\$21,044,957	\$14,719,612	(6,325,345)	Governor's General Fund Recommendation
14,952,312	8,271,763	(6,680,549)	Miscellaneous Section
35,997,269	22,991,375	(13,005,894)	Total Governor's Recommendation
787,198	1,086,732	299,534	Government Insurance Fund
108,500	108,500	1	Indirect Cost Fund
93,060	94,005	945	Data Processing Revolving Fund
32,700,000	20,400,000	(12,300,000)	Other Funds
33,688,758	21,689,237	(11,999,521)	Total Other Funds
\$69,686,027	\$44,680,612	(25,005,415)	Total Operating Budget

The Department of Finance (DOF) should explain how they will operate with a decreased in funding for FY24. In particular, the plans to improve their operations to increase KPIs results. Finally, the following activity centers did not provide any KPIs: Disbursement, computer operations, office of the commissioner and economic development and agriculture.

Vincent J. Samuel

Post Auditor

APPENDIX I DEPARTMENT OF FINANCE PERSONNEL LISTING

POSITION TITLE	STATUS	SALARY	
FUND 100			
UNCLASSIFIED			
COMMISSIONER	FILLED	125,000	1.00
EXEC. ASST. COMMISSIONER	FILLED	92,000	1.00
EXECUTIVE ASSISTANT	FILLED	72,000	1.00
DIRECTOR BUSINESS & BUDGET AFFAIRS	FILLED	90,000	1.00
DEPUTY COMMISSIONER	FILLED	90,000	1.00
CREDIT CARD COMPLIANCE OFFICER	FILLED	60,000	1.00
ASST DIRECTOR PAYROLL	FILLED	70,000	1.00
DIRECTOR TREASURY	FILLED	90,000	1.00
SPECIAL PROJECTS FACILITIES			1.00
COORDINATOR	FILLED	55,000	1.00
SPECIAL PROJECT FACILITIES COORDINATOR	FILLED	55,000	1.00
SPECIAL PROJECT COORDINATOR	FILLED	60,000	1.00
DIRECTOR ACCOUNTING	FILLED	90,000	1.00
CONTRACT ASSISTANT	FILLED	70,000	1.00
CAPITAL ASSET COORDINATOR	FILLED	65,000	1.00
SPECIAL ASSISTANT TO THE COMMISIONER	FILLED	78,000	1.00
FINANCIAL PLANNING & ANALYST	FILLED	78,000	1.00
MANAGER MANAGER	FILLED	55,000	1.00
PAYROLL DIRECTOR	FILLED	90,000	1.00
TECHNICAL SUPPORT SPECIALIST	FILLED	60,000	1.00
SUBTOTAL		1,367,000	18.00
CAPITAL ASSETS COORDINATOR	NEW	50,000	1.00
HUMAN RRSOURCES DIRECTOR	NEW	42,500	0.5
FEDERAL GRANTS SPECIALIST	NEW	30,000	0.5
FINANCIAL AUDIT SPECIALIST	NEW	35,000	0.5
NETWORK SYSTEM MANAGER	NEW	32,500	0.5
SUBTOTAL		190,000	3.00
UNCLASSIFIED			
DIRECTOR MANAGEMENT INFO SYSTEMS	VACANT	45,000	0.5
FEDERAL GRANTS SPECIALIST	VACANT	62,000	1.00
SUBTOTAL		107,000	1.5

POSITION TITLE	STATUS	SALARY	
CLASSIFIED			
ADMINISTRATIVE SPECIALIST	FILLED	45,524	1.00
ADMINISTRATIVE OFFICER I	FILLED	36,751	1.00
ADMINISTRATIVE OFFICER I	FILLED	36,751	1.00
ACCOUNTING ANALYST	FILLED	44,414	1.00
ACCOUNTING ANALYST	FILLED	43,330	1.00
ACCOUNTING ANALYST	FILLED	44,414	1.00
FINANCIAL REPORTING ANALYST	FILLED	43,330	1.00
FINANCIAL REPORTING ANALYST	FILLED	46,662	1.00
ACCOUNTING OPERATING MANAGER	FILLED	65,389	1.00
FINANCIAL REPORTING ANALYST	FILLED	51,506	1.00
HUMAN RESOURCES GENERALIST	FILLED	64,687	1.00
TREASURY ANALYST	FILLED	55,442	1.00
PAYROLL AUDIT ANALYST	FILLED	40,254	1.00
PAYROLL AUDIT ANALYST	FILLED	40,254	1.00
SR RECONCILIATION & AUDIT ANALYST	FILLED	58,248	1.00
RECONCILIATION & AUDIT ANALYST	FILLED	43,330	1.00
RECONCILIATION & AUDIT ANALYST	FILLED	43,330	1.00
RECONCILIATION & AUDIT MANAGER	FILLED	65,389	1.00
INFORMATION TECHNICAL SPECIALIST	FILLED	46,641	1.00
INFORMATION TECHNICAL SPECIALIST	FILLED	81,052	1.00
SENIOR DATA PROCESSING ANALYST	FILLED	98,247	1.00
DATA PROCESSING ANALYST	FILLED	96,965	1.00
SUPERVISOR CENTRAL PAYROLL	FILLED	60,479	1.00
SUBTOTAL		1,252,390	23.00
CLASSIFIED			
CHIEF ACCOUNTA PAYABLE	NEW	27,389	0.5
SUBTOTAL		27,389	0.5
CLASSIFIED			
ADMINISTRATIVE OFFICER I	VACANT	57,601	1.00
TREASURY ANALYST	VACANT	23,321	0.5
FEDERAL GRANTS MANAGER	VACANT	65,465	1.00
SUPERVISOR, CENTRAL PAYROLL	VACANT	27,389	0.5
PAYROLL AUDIT ANALYST	VACANT	21,127	0.5
ACCOUNTING ANALYST	VACANT	21,665	0.5
DISBURSEMENT ANALYST	VACANT	60,915	1.00
SUBTOTAL		277,483	5.00
TOTAL FUND 100		3,221,263	51.00

POSITION TITLE	STATUS	SALARY	
FUND 6000			
UNCLASSIFIED			
DIRECTOR GOVERNMENT INSURANCE	FILLED	70,000	1.00
SUBTOTAL		70,000	1.00
CLASSIFIED			
ADMINISTRATIVE ASSISTANT SUPERVISOR	FILLED	58,109	1.00
ADMINISTRATIVE ASSISTANT SUPERVISOR	FILLED	58,109	1.00
GOVERNMENT INSURANCE CLERK	FILLED	43,157	1.00
GOVERNMENT INSURANCE CLERK	FILLED	36,751	1.00
GOVERNMENT INSURANCE CLERK	FILLED	36,751	1.00
GOVERNMENT INSURANCE COMPLIANCE	FILLED	38,799	1.00
SUBTOTAL		271,676	6.00
CLASSIFIED			
CLAIMS EXAMINER II	VACANT	37,761	1.00
CLAIMS EXAMINER I	VACANT	35,767	1.00
GOVERNMENT INSURANCE CLERK	VACANT	18,375	0.5
SUBTOTAL		91,903	2.50
TOTAL FUND 6000		433,579	9.50
FUND 6050			
TECHNICAL SUPPORT SPECIALIST	FILLED	60,000	1.00
SUBTOTAL		60,000	1.00
TOTAL FUND 6050		60,000	1.00
RECAP			
FUND 100 TOTAL		3,221,262	
FUND 6000 TOTAL		433,579	
FUND 6050 TOTAL		60,000	
GRAND TOTAL		3,714,842	

NB: According to the Personnel Listing for DOF in the amount of \$3,221,263 submitted by OMB and the FY 2024 Budget Book total of \$3,231,263. There is a difference of \$10,000.